Report and Recommendations of the Independent Representation Review Panel on Hutt City Council's Initial Representation Proposal

Paul Swain Chair, Independent Panel June 2024

Background

- Independent Panel appointed in July 2023
- Approx 30 face to face meetings (mainly priority groups)
- Over 150 contacts with groups and organisations
- Online survey (Public Voice); social media, postcards etc Overall finding:
- Low levels of understanding of HCC functions, representation arrangements and access points
- Low levels of engagement: important voices not heard

Representation Reviews: Local Electoral Act

- Principle: achieving "fair and effective representation for individuals and communities"
- Local Government Commission recommends a three-step approach to reviews:
 - □ identify communities of interest
 - determine effective representation for those communities (Councillor numbers, how elected, community boards etc)
 - □ determine fair representation for individuals (+/-10% rule)

Communities of Interest

- Detailed analysis of Hutt City's communities of interest
- Considered a range of representation options (examples)
- HCC current system: Mixed wards and at-large
- Public supports mixed system;12 Councillors "about right"
- Panel's conclusion:
 - □ Local (groups of) Communities of Interest = Wards
 - □ City-wide Communities of Interest = At-large
- Recommendation: Mixed system should be retained

Māori Ward/s

- Met with Mana Whenua and Mātāwaka
- Considered question of one or more Māori wards
- Recommendation (supported by Mana whenua):
 - □1 Māori ward
 - □1 Māori ward councillor
 - □ HCC boundaries
 - Name: Mana Kairangi ki Tai
- Panel suggests Council works with Mana Whenua to develop dual English/Māori general ward names in its final proposal

Effective Representation: Wards

Current arrangements

6 wards

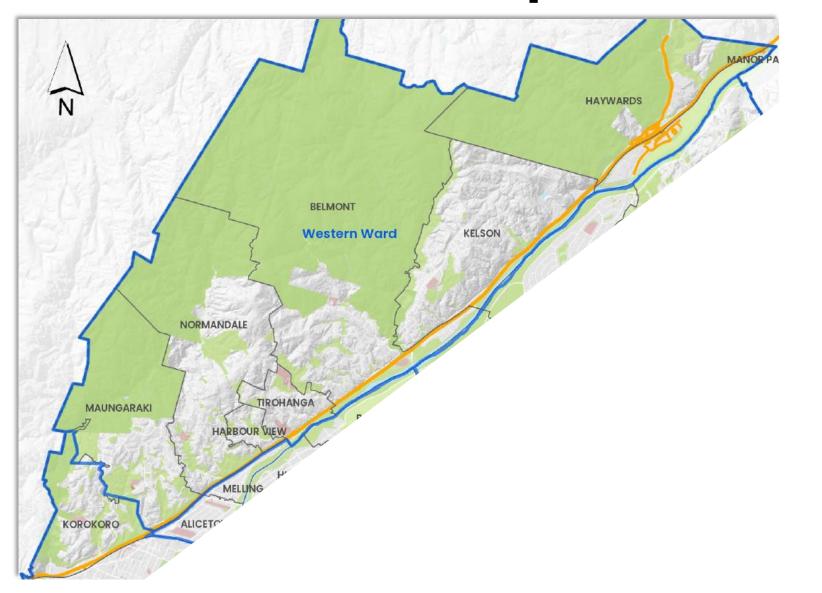
- Issues include:
 - □ Waiwhetu divided
 - □ Small section of Woburn divided
 - □ Alicetown, Melling in Western Ward
 - Boundary between Avalon and Taita

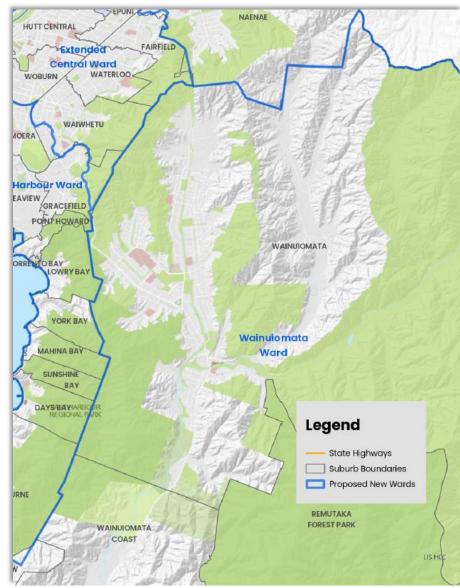


Effective Representation: Wards Recommended

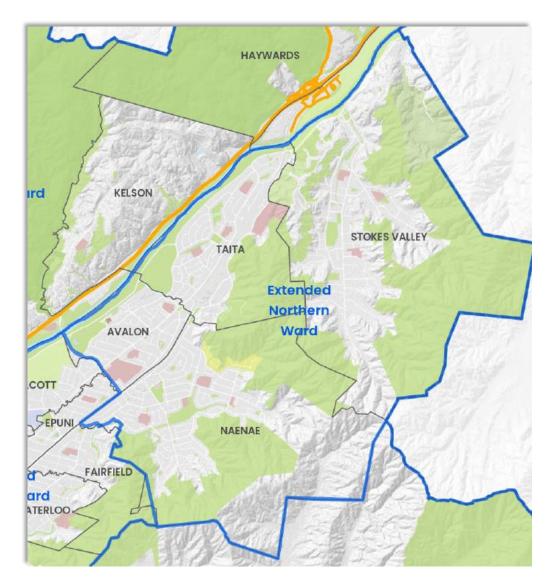
- Considered 6 options (from status quo to 4 ward option)
- Recommended 5 Ward option
- Extended Northern ward, including all Avalon and Naenae
- Extended Central ward, including all Waiwhetu, Woburn, Alicetown, Melling, Fairfield, Waterloo
- Retain Wainuiomata, Harbour (reduced) Western (reduced) wards
- Disestablish Eastern ward

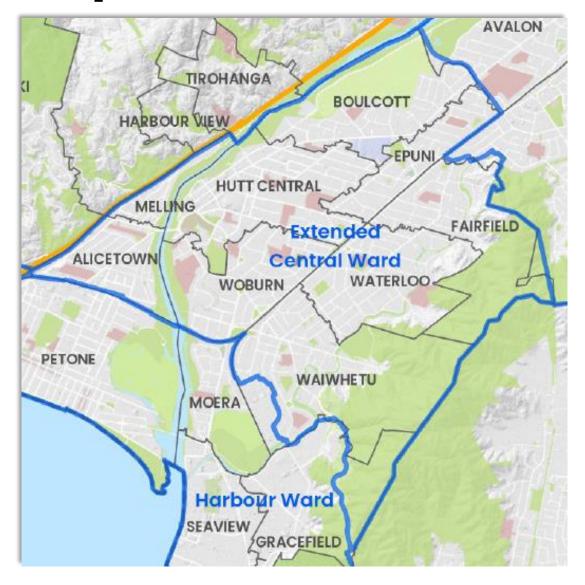












Fair Representation for individuals Number of Councillors: +/- 10% rule

| Ward | General electoral population | Crs | Population per councillor | Difference from average | % difference from average |
|-------------|------------------------------------|-----|---------------------------------|-------------------------------|------------------------------------|
| Northern | 14,750 | 1 | 14,750 | -2,133 | -12.63% |
| Central | 17,500 | 1 | 17,500 | +617 | +3.65% |
| Eastern | 16,700 | 1 | 16,700 | -183 | -1.08% |
| Western | 16,750 | 1 | 16,750 | -133 | -0.79% |
| Harbour | 19,000 | 1 | 19,000 | +2,117 | +12.54% |
| Wainuiomata | 16,600 | 1 | 16,600 | -283 | -1.68% |
| TOTAL | 101,300 | 6 | 16,883 | | |

Current

Recommended

| Ward | General electoral population | Crs | Population per councillor | Difference from average | % difference from average |
|-------------|------------------------------------|-----|---------------------------------|-------------------------------|------------------------------------|
| Northern | 27,470 | 2 | 13,735 | -736 | -5.09% |
| Central | 27,520 | 2 | 13,760 | -711 | -4.91% |
| Western | 13,960 | 1 | 13,960 | -511 | -3.53% |
| Harbour | 15,700 | 1 | 15,700 | +1,229 | +8.49% |
| Wainuiomata | 16,600 | 1 | 16,600 | +2,129 | +14.71% |
| TOTAL | 101,300 | 7 | 14,471 | | |

Recommended total number of Councillors: 7 ward, 5 at-large, 1 Māori ward = 13

Community Boards:

- Options: Retain existing boards; all/some wards; no community boards
- Landscape has changed since 1989:
 - Political imperative for establishing community boards no longer exists today
 - □ Hutt City more cosmopolitan, greater mobility within/between communities
- Council/community board relationship not as effective as it could be:
 - □ **Functions** (e.g. engagement) not used creatively by Council
 - Delegations are very low-level: street names, tree planting/removal, leases/licences etc
 - Relationship unlikely to change
- Confusion: Councillors (consult/decide); Community Boards (engage/advocate)
- Inequitable: 2 in Harbour ward, 1 in Wainuiomata ward, none in 4 wards;
- Alternatives trialled in other wards: committees, panels, funding panels; not progressed
- Structures between community/Council not ideal; tailored approach needed
- Recommendation: No community boards in Hutt City

Building a Better Bridge to the Community

- Low levels of understanding/engagement in community
- Need a more tailored, focused, proactive approach, particularly for those groups not engaged at present:
- Recommendations:
 - □ Consider the engagement principles suggested by Panel
 - □ Identify "community agents"
 - Introduce portfolio responsibilities for Councillors
 - □ Better use of community hubs: Councillor bases, promoting Council work
 - □ Establish a work programme with KPIs
 - □ Disabled people
 - Funding

Summary of Recommendations

- Mayor and 13 Councillors
- Mixed system of representation
- 7 ward Councillors, 5 at-large,1 Māori ward councillor
- 5 general wards: Northern, Central, Western, Harbour, Wainuiomata
- 1 Māori ward: Mana Kairangi ki Tai
- No community boards

Recommended next steps

The Panel recommends that Council:

- Adopts Panel's recommendations as its Initial Proposal
- Notifies the Initial Proposal for public consultation
- Considers the feedback on the Initial Proposal; and
- Adopts the Final Proposal for 2025 elections
- Considers the "Building a better bridge to the community" approach (Section 10 of the report)